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CONGRESS DEVELOPMENT)		

NOTICE OF FILING

STATE OF ILLINOIS
Pollution Control Board

John Therriault
Assistant Clerk
Illinois Pollution Control Board
100 West Randolph Street, Suite 11-500
Chicago, Illinois 60601-3218

Division of Legal Counsel
Illinois Environmental Protection Agency
1021 North Grand Avenue East
P.O. Box 19276
Springfield, Illinois 62794-9276

Elizabeth A. Wallace Gerald T. Karr Office of the Attorney General 69 West Washington Street Suite 1800 Chicago, Illinois 60602

PLEASE TAKE NOTICE that today I filed with the Illinois Pollution Control Board a Petition for Review of Denial of Significant Permit Modification Application and Entry of Appearance for Russell R. Eggert and Andrew L. Schulkin, and Unopposed Motion to Consolidate, copies of which are hereby served upon you.

Dated: October 20, 2011

Respectfully Submitted,

By:

Russell R. Eggert
Andrew L. Schulkin
LATHROP & GAGE LLP
100 N. Riverside Plaza
Suite 2100
Chicago, Illinois 60606
312.920.3300 (Telephone)
312.920.3301 (Facsimile)

CONGRESS DEVELOPMENT)	OCT 2 0 2011
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ILLINOIS ENVIRONMENTAL)	
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ENTRY OF APPEARANCE

COMES NOW Russell R. Eggert and Andrew L. Schulkin of the law firm Lathrop & Gage LLP, and hereby enter their appearance in the above-styled matter on behalf of Petitioner Congress Development Company.

Respectfully Submitted,

By:

Russell R. Eggert

LATHROP & GAGE LT

100 N. Riverside Plaza

Suite 2100

Chicago, Illinois 60606 312.920.3300 (Telephone)

312.920.3301 (Facsimile)

By:

Andrew L. Schulkin

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312.920.3301 (Facsimile)

CONGRESS DEVELOPMENT)		CLERK'S OFFICE
COMPANY,)		OCT 2 0 2011
Petitioner,)	do	STATE OF ILLINOIS Pollution Control Board
v.	j	PCB 12- (Permit Appeal - Land)	
ILLINOIS ENVIRONMENTAL)	`	;
PROTECTION AGENCY,))	174	GINAL
Respondent.)		

CERTIFICATE OF SERVICE

I, the undersigned, hereby certify that on October 20, 2011, the foregoing Entry of Appearance was served upon the following

by hand delivery:

John Therriault
Assistant Clerk
Illinois Pollution Control Board
100 West Randolph Street
Suite 11-500
Chicago, Illinois 60601

by U.S. first class mail:

Division of Legal Counsel Illinois Environmental Protection Agency 1021 North Grand Avenue East P. O. Box 19276 Springfield, Illinois 62794-9276 by U.S. first class mail:

Elizabeth A. Wallace Gerald T. Karr Office of the Attorney General 69 West Washington Street Suite 1800 Chicago, Illinois 60602

By:

Russell R. Eggert Andrew L. Schulkin LATHROP & GAGE LLP 100 N. Riverside Plaza Suite 2100 Chicago, Illinois 60606 312.920.3300 (Telephone) 312.920.3301 (Facsimile)

CONGRESS DEVELOPMENT)		CLERK'S OFFICE
COMPANY,)		OCT 2 0 2011
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v.)	PCB 12-	
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ILLINOIS ENVIRONMENTAL)		
PROTECTION AGENCY,)		
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PETITIONER CONGRESS DEVELOPMENT COMPANY'S UNOPPOSED MOTION TO CONSOLIDATE

Petitioner Congress Development Company ("Congress") moves, pursuant to 35 Ill.

Admin. Code 101.406, to consolidate this proceeding with Congress Development Company v.

Illinois Environmental Protection Agency, PCB 11-90 and 12-12 (Consolidated) (Permit Appeal

- Land), and Congress Development Company v. Illinois Environmental Protection Agency, PCB

12-55 (Permit Appeal - Land). In support of its Motion, Congress states as follows:

- 1. Congress owns a sanitary landfill in Hillside, Illinois (the "Landfill") and is a permittee under Illinois Environmental Protection Agency ("IEPA" or "Agency") Permit No. 1995-165-LFM (the "Permit").
- 2. On June 3, 2011, Congress filed its first Petition for Review in Congress

 Development Company v. Illinois Environmental Protection Agency, PCB 11-90, seeking review of IEPA's April 29, 2011 decision to deny Congress's January 27, 2011 Application for Permit to modify a solid waste management site (the "January 27, 2011 Significant Permit Modification Application").
- 3. On July 8, 2011, Congress filed a second Petition for Review seeking review of IEPA's June 3, 2011 decision to deny Congress's December 13, 2010 Application for Permit to

modify a solid waste management site (the "December 13, 2010 Significant Permit Modification Application").

- 4. Congress moved to consolidate the two appeals, and on July 21, 2011, the Board granted the motion.
- 5. On June 8, 2011, Congress submitted a new version of its January 27, 2011 Significant Permit Modification Application. On September 7, 2011, IEPA denied the new Application for the same reasons that it denied the January 27, 2011 Significant Permit Modification Application.
- 6. On October 12, 2011, Congress filed its Petition for Review in Congress

 Development Company v. Illinois Environmental Protection Agency, PCB 12-55, seeking review of IEPA's September 7, 2011 decision to deny Congress's June 8, 2011 Application for Permit to modify a solid waste management site.
- 7. On June 22, 2011, Congress submitted a new version of its December 13, 2010 Significant Permit Modification Application. On September 15, 2011, IEPA denied the new Application for many of the same reasons that it denied the December 13, 2010 Significant Permit Modification Application.
- 8. Along with this Motion, Congress is filing a Petition for Review in this proceeding of IEPA's September 15, 2011 permit denial.
- 9. All four of the permit appeals involve the same parties and concern groundwater monitoring and assessment at the Landfill.
- 10. The administrative record for the appeals will include many of the same documents. The appeals also involve overlapping factual and legal issues, such as whether the

well water survey performed by Congress was sufficient and whether Congress can compel

neighboring property owners to provide access to their properties for groundwater investigation.

Because of the overlap between the proceedings, it will be more convenient, 11.

efficient and expeditious for Congress, IEPA and the Board to have all four permit appeals heard

and decided together. Consolidation of the proceedings will not cause material prejudice to any

party.

_ . . .

Counsel for IEPA in Congress Development Company v. Illinois Environmental 12.

Protection Agency, PCB 11-90 and 12-12, has indicated that the Agency is not opposed to the

relief sought in this Motion.

Congress has agreed to extend the deadline for filing the administrative record in 13.

PCB 11-90 and 12-12 so that IEPA may file the administrative record for all of the appeals at the

same time.

WHEREFORE, for the foregoing reasons, Congress respectfully requests that the Board

consolidate this proceeding with Congress Development Company v. Illinois Environmental

Protection Agency, PCB 11-90 and 12-12, and Congress Development Company v. Illinois

Environmental Protection Agency, PCB 12-55.

Dated: October 20, 2011

3

Respectfully Submitted,

By:

Russell R. Eggert
Andrew L. Schulkin
LATHROP & GAGE LLP
100 N. Riverside Plaza
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Chicago, Illinois 60606
312.920.3300 (Telephone)
312.920.3301 (Facsimile)

CONGRESS DEVELOPMENT COMPANY,)	
Petitioner,)	
v.) PCB 12-	- Appeal – Land)
ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,) (Ferimit	Appeal – Land)
Respondent.)	

CERTIFICATE OF SERVICE

I, the undersigned, hereby certify that on October 20, 2011, Petitioner Congress Development Company's Unopposed Motion to Consolidate was served upon the following

by hand delivery:

by U.S. first class mail:

John Therriault

Assistant Clerk

Illinois Pollution Control Board 100 West Randolph Street

Suite 11-500

Chicago, Illinois 60601

Climbada A Wallana

Elizabeth A. Wallace

Gerald T. Karr

Office of the Attorney General 69 West Washington Street

Suite 1800

Chicago, Illinois 60602

by U.S. first class mail:

Division of Legal Counsel Illinois Environmental Protection Agency 1021 North Grand Avenue East P. O. Box 19276 Springfield, Illinois 62794-9276

By:

Russell R. Eggert Andrew L. Schulkin LATHROP & GAGE LLP 100 N. Riverside Plaza

Suite 2100

Chicago, Illinois 60606 312.920.3300 (Telephone) 312.920.3301 (Facsimile)

BEFORE THE ILL	INOI2 LOFFO LION CON PROPERTY ED
	CLERK'S OFFICE
CONGRESS DEVELOPMENT COMPANY,	OCT 2 0 2011
Petitioner,	STATE OF ILLINOIS Pollution Control Board
v.	PCB 12- 3 6
ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,) (Permit Appeal - Land))
Respondent.	GINAL

<u>PETITION FOR REVIEW OF DENIAL OF SIGNIFICANT PERMIT</u> <u>MODIFICATION APPLICATION</u>

Petitioner Congress Development Company ("Congress") hereby requests review, pursuant to Section 40(a)(1) of the Illinois Environmental Protection Act (the "Act"), 415 ILCS 5/40(a)(1) and 35 Ill. Admin. Code Part 105, Subpart B, and 35 Ill. Admin. Code 813.106, of the September 15, 2011 decision by Respondent, the Illinois Environmental Protection Agency (the "Agency" or "IEPA"), to deny Petitioner's Application for Permit to modify a solid waste management site, dated June 22, 2011. The Agency erred in denying the Permit because (1) it failed to give a sufficiently specific or detailed reason for its denial, (2) even if its reasons were sufficiently specific and detailed, the regulations upon which it relied do not provide a basis for denying the Permit application, and (3) IEPA based its decision on Congress's inability to obtain access to adjacent properties for groundwater sampling, misconstruing the potentially relevant statute.

In support of its Petition, Congress states as follows:

1. Congress owns a sanitary landfill in Hillside, Illinois (the "Landfill") and is a permittee under IEPA Permit No. 1995-165-LFM (the "Permit").

- 2. There have been detections of constituents in the perimeter groundwater wells at the Landfill above the background values listed in the permit. Although the surrounding communities obtain their water from Lake Michigan and have ordinances prohibiting the use of groundwater as drinking water, the Illinois solid waste management regulations, 35 Ill. Admin. Code Part 811, required Congress to perform additional groundwater sampling.
- Congress submitted a groundwater assessment monitoring plan to IEPA that the Agency approved on June 5, 2008 and incorporated into Modification No. 37 to the Permit as Condition VII.25. Congress performed the assessment monitoring required by Condition VII.25.
- 4. On October 29, 2009, Congress submitted a permit application (Log No. 2009-522) to expand investigation activities to determine the rate and extent of potential groundwater impacts (the "Assessment Monitoring Report"). As part of the Assessment Monitoring Report, Congress proposed to install 44 new assessment monitoring wells beyond the existing groundwater monitoring network, and to retrofit well G117.
- 5. The proposed well locations were designated as A-31 to A-52. Proposed well locations A-33, A-39, A-40, A-41, A-42, A-43, A-44, A-45, A-46, A-47, A-48, A-49, A-50, A-51 and A-52 were outside of the Landfill property.
- 6. The Agency approved the Assessment Monitoring Report on June 17, 2010 and incorporated it into Modification No. 43 to the Permit as Condition VII.24. Condition VII.24 directed Congress to install and sample the 44 new wells and one retrofitted well described in the Assessment Monitoring Report.
- 7. Congress was unable to obtain access to neighboring properties to install the remaining groundwater monitoring wells referenced in Condition VII.24, even though it sent letters to each of the neighboring property owners requesting access to their properties and

subsequently made dozens of follow-up phone calls to discuss the access issues. Only two of the adjoining property owners, Public Storage and the Illinois Department of Transportation, initially expressed a willingness to allow groundwater monitoring wells to be installed on their properties, and neither responded in time for access arrangements and well installations to be completed before the end of 2010.

- 8. Condition VII.27, which was later renumbered as Condition VII.26 and is referred to as such herein, was also added to the Permit in Modification No. 43.
- 9. Pursuant to Condition VII.26 and 35 Ill. Admin. Code 811.324, Congress was required to complete a Corrective Action Measures Assessment for groundwater impacts at the Congress Landfill. Condition VII.26 directed Congress to submit the Corrective Action Measures Assessment report required under 35 Ill. Admin. Code 811.324(e) by September 15, 2010 and to submit a Significant Permit Modification Application with the selected corrective action remedy by December 14, 2010.
- 10. Congress submitted a Corrective Action Measures Assessment Report (the "CAMA Report") to IEPA on September 14, 2010. Congress submitted a Significant Permit Modification Application (Log No. 2010-578) in the form of a Corrective Action Remedy Selection Report (the "Remedy Selection Report") on December 13, 2010.
- 11. In the CAMA Report, Congress identified four potential corrective action measures that could be used to address the groundwater impacts at the Congress Landfill: source control, in-situ treatment, ex-situ treatment, and containment. The CAMA Report evaluated these alternatives based on the criteria in 35 Ill. Admin. Code 811.324 and 811.325.
- 12. In the Remedy Selection Report, Congress identified source control as the selected corrective action remedy and explained why that remedy satisfies the criteria of 35 Ill.

Admin. Code Section 811.325. The source controls that Congress proposed using to address groundwater impacts were (a) a final cover system, (b) a landfill gas collection and control system, (c) a leachate management system and (d) a bifurcation system for leachate withdrawal.

- 13. The Remedy Selection Report explained that Congress intended to conduct groundwater monitoring on neighboring properties "should it be possible to obtain access agreements with those adjacent property owners." Congress also performed a well water survey that was summarized in the Remedy Selection Report. Congress identified 26 potential wells within one mile of the Landfill and found evidence that eight of those wells still existed, though none was being used as a source of municipal drinking water.
- 14. On June 3, 2011, IEPA sent a letter to Congress stating that it was denying the December 13, 2010 Significant Permit Modification Application. Congress filed an appeal of that decision with the Board on July 8, 2011.
- 15. On June 22, 2011, Congress submitted a Significant Permit Modification Application to IEPA in the form of a revised Remedy Selection Report.
- 16. In the June 22, 2011 Significant Permit Modification Application, Congress once again identified source control as the selected corrective action remedy and explained why that remedy satisfies the criteria of 35 Ill. Admin. Code Section 811.325. The application also included information on the well water survey performed by Congress, which found no wells within a one mile radius that were being used for municipal drinking water
- 17. In the June 22, 2011 Significant Permit Modification Application, Congress explained that it had now been granted access to property owned by Public Storage and the Illinois Department of Transportation. Congress also stated that despite its continued efforts, it had been unable to obtain access to other neighboring properties to install the remaining

groundwater monitoring wells referenced in Condition VII.24. As was noted in the Application, Congress sent another formal letter requesting access to the remaining property owners on May 6, 2011.

- 18. On July 21, 2011, IEPA notified Congress that the Significant Permit Modification Application, dated June 22, 2011, was complete. The completeness letter is attached as Exhibit 1.
- 19. On September 15, 2011, IEPA sent a letter to Congress (the "Denial Letter") stating that it was denying the June 22, 2011 Significant Permit Modification Application for the following reasons:
 - (a) Pursuant to 35 III. Adm. Code 811.324(c), the rate and extent of groundwater impacts shall be defined as required by III. Adm. Code 811.319(b). The application does not meet this requirement as the nature (gas or leachate) has not been determined and the extent of groundwater contaminants has not been defined.
 - (b) Pursuant to 35 Ill. Adm. Code 811.325(b)(1), the selected remedy must be protective of the human health and environment. The application does not meet this requirement as the extent of impacts, in relation to human receptors, has not been defined. Further, the concentration of contaminants, with respect to human receptors, has not been addressed.
 - (c) Pursuant to 35 Ill. Adm. Code 811.326(a)(1)(A), the operator must establish and implement a corrective action groundwater monitoring program based upon the defined nature and extent of groundwater contaminants. The application does not meet this requirement as nature and extent (landfill gas vs. leachate) has not been determined and no corrective action for groundwater is proposed.
 - (d) Pursuant to 35 Ill. Adm. Code 811.325(b)(2), the selected remedy must be able to remediate the groundwater to meet the groundwater standards of 35 Ill. Adm. Code 811.320. The selected remedy must be based upon the defined extent of groundwater contamination, which the extent has yet to be adequately defined. The proposed source control (leachate extraction) does not remediate the groundwater to meet the requirements of 35 Ill. Adm. Code 811.325(b)(2). Further, until the nature of the impacts (leachate or gas) is determined and the extent of impacts are defined, it cannot be demonstrated that the selected groundwater clean-up would be effective.

- 20. Section 39(a) of the Environmental Protection Act, 415 ILCS 5/39(a), requires the Agency to provide a permit applicant with "specific, detailed statements as to the reasons the permit application was denied."
- 21. In the Denial Letter, the Agency did not identify specific shortcomings in the Significant Permit Modification Application, but instead referred to four regulations and concluded, with little or no explanation, that the Significant Permit Modification Application did not comply with them. The Denial Letter is attached hereto as Exhibit 2.
- 22. In the alternative, even if the reasons provided were sufficient, three of the regulations referenced in the Denial Letter—35 Ill. Admin. Code 811.324(c), 811.325(b)(1) and 811.326(a)(1)(A)—either are inapplicable or do not provide a basis for denying the Permit application.
- 23. The provisions of 35 Ill. Admin. Code 811.324 apply to a corrective measures assessment and do not provide criteria for selecting a corrective action remedy. Under 35 Ill. Admin. Code 811.324(c), a landfill owner must "continue to monitor in accordance with the assessment monitoring program, as specified in Section 811.319(b)."
- 24. Contrary to what is alleged in the Denial Letter, 35 Ill. Admin. Code 811.324(c) does not require a landfill owner or operator to assess the cause or "nature" of groundwater impacts as part of a Significant Permit Modification Application outlining its selection of a corrective action remedy.
- 25. The criteria for selecting a corrective action remedy for groundwater impacts are outlined in 35 Ill. Admin. Code 811.325. Pursuant to 35 Ill. Admin. Code 811.325(b)(1), a landfill owner must select a corrective action remedy that is "protective of human health and the environment."

- 26. Contrary to what is alleged in the Denial Letter, Congress did select a corrective action remedy that is protective of human health and the environment. Congress conducted a water well survey and found that there was no evidence of any groundwater wells within a one mile radius of the Landfill being used for drinking water. It also outlined a series of source control measures that are intended to eliminate any groundwater impacts from the Landfill.
- 27. The requirements for implementing the selected corrective action remedy are set forth in 35 III. Admin. Code 811.326. Pursuant to 35 III. Admin. Code 811.326(a)(1)(A), a landfill owner who implements a corrective action remedy must establish and implement a corrective action groundwater monitoring program.
- 28. Contrary to what is alleged in the Denial Letter, Congress is not obligated to comply with 35 Ill. Admin. Code 811.326(a)(1)(A) because the Agency has not approved and directed Congress to implement a corrective action remedy. Even if this regulation were applicable, Congress stated in its Significant Permit Modification Application that it intended to install groundwater monitoring wells on neighboring properties and is now in the process of doing so.
- 29. IEPA also denied the June 22, 2011 Significant Permit Modification Application because Congress did not define the nature and extent of groundwater contamination. Congress was unable to define the nature and extent of groundwater contamination fully because it was unable to obtain access to neighboring properties and install and sample off-site wells prior to submitting the Permit application.
- 30. The Agency informed Congress that if it was unable to reach an agreement with adjoining landowners for access, it should have brought an action pursuant to Section 22.2c of

the Act, 415 ILCS 5/22.2c, to compel its neighbors to permit Congress to install groundwater monitoring wells on their properties.

31. Section 22.2c is entitled "Adjacent site remediation; injunction" and provides,

If remediation of real property contaminated by hazardous substances or petroleum products cannot be reasonably accomplished without entering onto land adjoining the site from which those substances were released, and if the owner of the adjoining land refuses to permit entry onto the adjoining land for the purpose of effecting remediation, then the owner or operator of the site may bring an action to compel the owners of the adjoining land to permit immediate entry for purposes relating to the remediation of the site, the adjoining land, and any other real property that may be contaminated with hazardous substances or petroleum products. The court shall prescribe the conditions of the entry and shall determine the amount of damages, if any, to be paid to the owner of the adjoining land as compensation for the entry. The court may require the owner or operator who is seeking entry to give bond to the owner of the adjoining land to secure performance and payment.

415 ILCS 5/22.2c (emphasis added).

32. Congress has been seeking access to neighboring properties to conduct a groundwater investigation, not to perform a remediation. Section 22.2c of the Act provides no authority for a court to grant an injunction compelling an adjoining landowner to allow entry on to its land for an environmental investigation, and Congress is aware of no other authority that can be used to compel an adjoining landowner to provide access to its property to a private party.

WHEREFORE, for the foregoing reasons, Petitioner respectfully requests that the Board reverse the IEPA's September 15, 2011 denial of Petitioner's June 22, 2008 Significant Permit Modification Application and/or enter an order directing IEPA to use its authority to compel adjoining landowners to allow Congress to install groundwater monitoring wells on their properties.

Dated: October 20, 2011

Respectfully Submitted,

By:

Russell R. Eggert Andrew L. Schulkin LATHROP & GAGE LLP 100 N. Riverside Plaza Suite 2100 Chicago, Illinois 60606 312.920.3300 (Telephone)

312.920.3301 (Facsimile)

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD CLERK'S OFFICE CONGRESS DEVELOPMENT OCT 20 2011 COMPANY, STATE OF ILLINOIS Petitioner, ollution Control Board PCB 12-V. (Permit Appeal - Land) ILLINOIS ENVIRONMENTAL PROTECTION AGENCY, - RIGINAL Respondent.

CERTIFICATE OF SERVICE

I, the undersigned, hereby certify that on October 20, 2011, the foregoing Petition for Review of Denial of Significant Permit Modification Application was served upon the following

by hand delivery:

by U.S. first class mail:

John Therriault Assistant Clerk

Illinois Pollution Control Board 100 West Randolph Street

Suite 11-500

Chicago, Illinois 60601

Elizabeth A. Wallace

Gerald T. Karr

Office of the Attorney General 69 West Washington Street

Suite 1800

Chicago, Illinois 60602

by U.S. first class mail:

Division of Legal Counsel Illinois Environmental Protection Agency 1021 North Grand Avenue East P. O. Box 19276 Springfield, Illinois 62794-9276

By:

Russell R. Eggert Andrew L. Schulkin LATHROP & GAGE LLP 100 N. Riverside Plaza Suite 2100

Chicago, Illinois 60606 312.920.3300 (Telephone) 312.920.3301 (Facsimile)



ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

1021 North Grand Avenue East, P.O. Box 19276, Springfield, Minois 62794-9276 • (217) 782-2829 James R. Thompson Center, 100 West Randolph, Suite 11-300, Chicago, IL 60601 • (312) 814-6026

PAT QUINN, GOVERNOR

217/524-3300

July 21, 2011

Congress Development Company Attn: Josh McGarry 4100 West Frontage Road Hillside, Illinois 60162

Re:

O318170002 -- Cook County Congress Development Co Permit Log No. 2011-287 Permit Landfill 810-817 File

Permit File

Dear Mr. McGarry:

The Illinois Environmental Protection Agency has reviewed, for purposes of completeness only, the above-referenced permit application, dated and received June 22, 2011, pursuant to 35 Ill. Adm. Code 813.103(b). Based on this review the Illinois EPA has determined that the subject application is complete.

Therefore, in accordance with 35 Ill. Adm. Code 813.103(a), the Illinois EPA's deadline for taking action on this application is September 20, 2011. The technical review will continue and should be completed by that date.

The review of the portions of the application dealing with groundwater has been assigned to Brett Bersche of the Groundwater Assistance Unit. Any questions about other aspects of the application should be directed to the primary reviewer, Tom-Hubbard. These reviewers may be contacted at 217/524-3300.

Sincerely.

CC;

Stephen V. Nightingale by CTL

Stephen F. Nightingale, P.E. Manager, Permit Section Bureau of Land

SFN:TWH:bjh\111641.doc

Devin Moose, P.E., Shaw Environmental

EXHIBIT



ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

1021 North Grand Avenue East, P.O. 80x 19276, Springfield, Illinois 62794-9276 • (217) 782-2829 James R. Thompson Center, 100 West Randolph, Suite 11-300, Chicago, IL 60601 • (312) 814-6026

PAT QUINN, GOVERNOR

217/524-3300

September 15, 2011

Certified Mail 7009 3410 0002 3750 4801

Congress Development Company Attn: Josh McGarry 4100 W. Frontage Road Hillside, Illinois 60162

Re:

0318170002 -- Cook County

Congress Development Co

Log No. 2011-287

Permit Landfill 810-817 File

Permit Denial

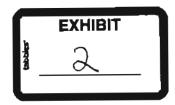
Dear Mr. McGarry:

This will acknowledge receipt of your Application for Permit to modify a solid waste management site, dated and received by the Illinois EPA on June 22, 2011.

Your permit application to propose a corrective action measure assessment is denied.

You have failed to provide proof that granting this permit would not result in violations of the Illinois Environmental Protection Act (Act). Section 39(a) of the Act [415 ILCS 5/39(a)] requires the Illinois EPA to provide the applicant with specific reasons for the denial of permit. The following reason(s) are given:

- 1. Pursuant to 35 Ill. Adm. Code 811.324(c), the rate and extent of groundwater impacts shall be defined as required by 35 Ill. Adm. Code 811.319(b). The application does not meet this requirement as the nature (gas or leachate) has not been determined and the extent of groundwater contaminants has not been defined.
- 2. Pursuant to 35 III. Adm. Code 811.325(b)(1), the selected remedy must be protective of the human health and environment. The application does not meet this requirement as the extent of impacts, in relation to human receptors, has not been defined. Further, the concentration of contaminants, with respect to human receptors, has not been addressed.
- 3. Pursuant to 35 III. Adm. Code 811.326 (a)(1)(A), the operator must establish and implement a corrective action groundwater monitoring program based upon the defined nature and extent of groundwater contaminants. The application does not meet this requirement as nature and extent (landfill gas vs. leachate) has not been determined and no corrective action is proposed for the groundwater.



4. Pursuant to 35 Ill. Adm. Code 811.325 (b)(2), the selected remedy must be able to remediate the groundwater to meet the groundwater standards of 35 Ill. Adm. Code 811.320. The selected remedy must be based upon the defined extent of groundwater contamination, which the extent has yet to be adequately defined. The proposed source control (leachate extraction) does not remediate the groundwater to meet the requirements of 35 Ill. Adm. Code 811.325 (b)(2). Further, until the nature of the impacts (leachate or gas) is determined and the extent of the impacts are defined, it cannot be demonstrated that the selected groundwater clean-up would be effective.

Within 35 days after the date of mailing of the Illinois EPA's final decision, the applicant may petition for a hearing before the Illinois Pollution Control Board to contest the decision of the Illinois EPA, however, the 35-day period for petitioning for a hearing may be extended for a period of time not to exceed 90 days by written notice provided to the Board from the applicant and the Illinois EPA within the 35-day initial appeal period.

Should you wish to reapply or have any questions regarding this application, please contact Tom Hubbard at 217/524-3286.

Sincerely,

Stephen F. Nightingale, P.E. Manager, Permit Section

Bureau of Land

SFN:TWH: bjh\111094s.doc

MY THE CIL

cc: Devin Moose, P.E., Shaw Environmental

Seyfarth Shaw LLP Jeep & Blazer, LLC

BT2

Illinois Attorney General's Office

CDM

Village of Hillside